

KING COUNTY

Signature Report

1200 King County Courthouse 516 Third Avenue Seattle, WA 98104

May 14, 2002

Motion 11426

Proposed No. 2002-0157.3

Sponsors Edmonds

1	A MOTION exploring options to achieve long-term stable
2	funding for county park and recreation services and
3	establishing a work program for the executive and the
4	department of natural resources and parks.
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7	WHEREAS, King County owns over twenty-five thousand acres of park,
8	recreation and open space lands and over one hundred miles of trails, including one
9	hundred eighty-three different parks, sixteen pools, six community centers, a golf course
10	and an aquatic center, and
11	WHEREAS, as King County has increased in population, the county has worked
12	aggressively to acquire new parks and open space lands, which are an important
13	component of the quality of life in the region, and
14	WHEREAS, the public has enthusiastically supported a series of major park
15	acquisition efforts over the years, beginning with the Forward Thrust campaign in the late
16	1960s, and continuing on with open space campaigns and other initiatives, and

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17	WHEREAS, the parks and recreation division estimates that some three million
18	people visit King County parks each year, with visitor and user levels growing steadily
19	with population growth, and
20	WHEREAS, King County has seen a remarkable growth in general population
21	and particularly in the incorporated population over the last twenty years, and
22	WHEREAS, the trend toward incorporation and urbanization has impacted county
23	revenue generating ability and the cost of running county government, and
24	WHEREAS, King County is required by state law to provide a number of services
25	out of its general unrestricted revenues, and
26	WHEREAS, the rate of growth in the cost of providing state mandated services in
27	King County has far exceeded the rate of growth of county general unrestricted revenues
28	that constitute the majority of the current expense fund, and
29	WHEREAS, the county cannot continue to sustain its current expense fund
30	programs at existing levels, given the projected growth in cost of services and revenues,
31	and currently estimates a fifty-million-dollar shortfall in current expense in 2003, with
32	additional shortfalls of thirty-five and thirty million dollars, respectively, in the
33	succeeding two years, and
34	WHEREAS, the county has repeatedly sought legislative support for structural
35	changes to match the county's revenue generating ability to its mandated service
36	obligations but thus far has not been successful in securing new revenue options, and
37	WHEREAS, King County responded to the budget crisis by cutting services and
38	drawing down reserves, instituting a hiring freeze in November 2000, consolidating
39	departments and reducing staff, and

40	WHEREAS, because the county must provide state-mandated services, and
41	although all current expense programs will be scrutinized in this ongoing budget crisis,
42	discretionary services are most at risk to lose funding, and
43	WHEREAS, King County is not required by state law to provide a parks and
44	recreation system, and
45	WHEREAS, the 2002 budget for the parks and recreation division reflects a deep
46	round of cuts, including cutting back on maintenance, staffing cuts, and program cuts,
47	including the unprecedented seasonal closure of forty-four county parks in the fall of
48	2001, and
49	WHEREAS, an additional one million dollars in cuts to the division were
50	announced in February 2002, including the continuing closure of twenty parks on a year-
51	round basis, and
52	WHEREAS, because of the long-term, ongoing severity of current expense fund
53	shortfalls impacting so many county programs, it is not reasonably possible for the
54	county parks and recreation system to continue to be adequately funded over time
55	through current expense revenues, and
56	WHEREAS, although it is too early to know precisely how much revenue will be
57	available to fund the parks and recreation division, its parks, facilities and programs in
58	2003, significant additional parks closures are virtually inevitable and a worst case
59	scenario would require mothballing of all parks facilities as early as November 2002, and
60	WHEREAS, the metropolitan parks task force has been created and tasked to
61	recommend to the county council and the executive, by June 2002, ways to keep King
62	County parks and recreation facilities open to the public and eliminate the reliance of

63	these parks and facilities on county current expense revenues, while considering the long
64	and short-term effects of recommended actions and working with affected stakeholders,
65	and
66	WHEREAS, some local jurisdictions and the Suburban Cities Association have
67	expressed concern about the process and membership of the metropolitan parks task force
68	since the issues that will be evaluated by task force could potentially impact the residents
69	of these cities, and
70	WHEREAS, the metropolitan parks task force, the council and the executive are
71	all committed to addressing these concerns and ensuring appropriate input from
72	concerned local jurisdictions and the public on any final recommendations, and
73	WHEREAS, while the work of the metropolitan task force will be critical to
74	identifying options and proposing solutions to the challenges facing the King County
75	parks system, final decisions on whether or not to implement the recommendations of the
76	task force will be made by the council and the executive, and
77	WHEREAS, King County believes it is in the interest of its parks system and park
78	users, the residents and taxpayers of King County, to find a way to ensure that the parks
79	and facilities now owned by the division can be financially secure over the long term;
80	NOW, THEREFORE, BE IT MOVED by the Council of King County:
81	A. King County's top priority for parks is to explore all reasonable alternatives to
82	keep County parks and recreational facilities open to the public.
83	B. The only long-term, stable option to keep county parks and facilities open to
84	the public is to identify alternatives to the county's current expense fund to provide
85	support for park lands, operations and maintenance as soon as possible.

86	C. The process of examining alternatives should identify policy issues that need
87	to be addressed by the county council and seek to identify sound business proposals,
88	considering both the long-term and short-term effects of these proposals.
89	D. The exploration of alternatives should at a minimum:
90	1. Identify all reasonable ways to reduce costs and increase non-current expense
91	revenues to support the existing facilities and seek to implement these to the extent
92	possible. This includes identifying new ways of operating facilities and exploring the
93	permanent transfer and/or divestiture of facilities to other entities or other non-current
94	expense-supported divisions of King County. Where there is a willing city partner, a
95	priority should be placed on the potential for transferring parks facilities located within
96	cities to those cities, consistent with the county's adopted growth management policies;
97	2. Consider ways to increase the self-sufficiency of parks and recreation
98	facilities through:
99	a. private sector partnerships;
100	b. creation of parks foundations;
101	c. use of volunteers;
102	d. fee increases;
103	and similar means;
104	3. To the extent that cost strategies, revenue strategies and transfer and
105	divestiture strategies are unsuccessful in eliminating the need for additional cuts and
106	closures, explore additional seasonal closures and, as a last resort, mothballing of
107	facilities in a manner that will minimize the cost of later reopening these facilities but
108	retaining public access where feasible;

109	4. Develop criteria for prioritizing the allocation of available funding to types of
110	county parks and recreation facilities, taking into account:
111	a. The ability to maximize revenue from facility operations;
112	b. The numbers of persons impacted by closure of the facility;
113	c. The availability of alternative recreation opportunities;
114	5. Take into consideration the safety of parks users and liability issues
115	associated with any alternative;
116	6. Include coordinated outreach to all affected user groups, stakeholders and
117	employees as well as other governments, including the state and federal governments,
118	cities and school districts; and
119	7. Explore all mechanisms currently available under state law to provide stable
120	revenues for operation of parks and recreation facilities, and identify possible changes to
121	state law that would increase revenue options.
122	E. By July 15, 2002, the executive shall transmit to the council a report outlining
123	the progress made in achieving each of these actions. The report shall include:
124	1. A status report on each of the actions outlined in this motion;
125	2. Recommendations developed by the executive as a result of the evaluations
126	of the alternatives to keep county parks and recreational facilities open to the public;
127	3. Identification of potential legislative actions required by the county to
128	implement any proposed recommendations or actions;
129	4. The report from the metropolitan parks task force;
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130 5. Recommendations from the executive as to which actions proposed by the

131 metropolitan parks task force should be supported by the council, the justification for the

132 executive recommendations, and the steps necessary to implement those actions.

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Motion 11426 was introduced on 4/8/2002 and passed as amended by the Metropolitan King County Council on 5/13/2002, by the following vote:

Yes: 12 - Ms. Sullivan, Ms. Edmonds, Ms. Lambert, Mr. Phillips, Mr. Pelz, Mr. McKenna, Mr. Constantine, Mr. Pullen, Mr. Gossett, Ms. Hague, Mr. Irons and Ms. Patterson No: 0 Excused: 1 - Mr. von Reichbauer

> KING COUNTY COUNCIL KING COUNTY, WASHINGTON

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Cynthia Sullivar, Chair

ATTEST:

no

Anne Noris, Clerk of the Council

Attachments None